

Message Text

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44

ORIGIN SP-03

INFO OCT-01 EUR-25 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SS-20

USIA-15 ACDA-19 TRSE-00 SAJ-01 CU-04 SAM-01 /139 R

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R 221840Z JUN 74

FM SECSTATE WASHDC

TO AMEMBASSY BONN

USMISSION GENEVA

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

USMISSION BERLIN

USMISSION NATO

AMEMBASSY MOSCOW

C O N F I D E N T I A L STATE 134720

E.O. 11652: GDS

TAGS: PFOR, US, UK, FR, GW, WB, UR, NATO

SUBJECT: CSCE AND GERMAN QUESTIONS: BONN GROUP STUDY

REFERENCE: (A) BONN 9153; (B) BONN 9467; (C) BONN 9471;
(D) BONN 9580

GENEVA FOR US DELEGATION, CSCE

1. DISCUSSION AT SENIOR LEVEL MEETING AND QUADRIpartite
DINNER IN OTTAWA OF GERMAN ISSUES RAISED AT CSCE DID NOT
RESULT IN FORMAL AGREEMENT ON A SPECIFIC COURSE OF ACTION.

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ALLIED MINISTERS DID, HOWEVER, RECOGNIZE THE LEGITIMATE

GERMAN INTERESTS INVOLVED IN THE QUESTION OF INVIO-
LABILITY OF FRONTIERS AND LANGUAGE ON PEACEFUL CHANGE,
AND APPROVED FURTHER WORK ON THIS PROBLEM.

2. IN PARTICIPATING IN FUTURE DISCUSSIONS, US REPS IN BONN
AND GENEVA SHOULD PROCEED ON THE BASIS OF THE FOLLOWING
POINTS MADE BY THE SECRETARY AT THE QUADRIPARTITE DINNER:

A. WE REMAIN UNCLEAR AS TO THE SUBSTANTIVE CONNECTION BE-
TWEEN INVIOABILITY/PEACEFUL CHANGE LANGUAGE AND THE RE-
QUIREMENTS FOR FURTHER PROTECTION OF FOUR POWER RIGHTS AND
RESPONSIBILITIES.

B. ALTHOUGH WE ARE WILLING TO SUPPORT GERMAN WISHES FOR
TREATMENT OF THE INVIOABILITY/PEACEFUL CHANGE LANGUAGE,
ESPECIALLY CONCERNING PLACEMENT OF THE LANGUAGE ON PEACEFUL
CHANGE, WE DOUBT THAT SUBSTANTIVE CHANGES CAN BE MADE IN
THE FORMULATIONS ALREADY REGISTERED IN GENEVA.

3. FOR THESE REASONS, WE BELIEVE THAT MAXIMUM FLEXIBILITY
SHOULD BE MAINTAINED IN WESTERN APPROACH TO THE QUESTIONS
UNDER CONSIDERATION. TO MAINTAIN SUCH FLEXIBILITY, WE
WOULD PREFER THAT DISCUSSION MOVE FROM CONSIDERATION OF
PRINCIPLES, SUCH AS IS REPRESENTED BY THE BONN GROUP STUDY,
AND CONCENTRATE INSTEAD ON DEVISING PRACTICAL RESPONSES TO
THE PROBLEMS WE ARE FACING. NEW LANGUAGE PROPOSAL WILL IN
FIRST INSTANCE HAVE TO COME FROM FRG.

4. AT PRESENT, WORK REQUIRED ON BOTH INVIOABILITY/PEACE-
FUL CHANGE AND PROTECTION OF QRR SEEMS TO REVOLVE MOSTLY
AROUND HANDLING OF THE SUBJECTS IN THE CONTEXT OF ONGOING
NEGOTIATIONS AT GENEVA. WE WOULD THUS RECOMMEND THAT BASIC
WORK DONE BY BONN GROUP BE PASSED ON TO FOUR POWER REPS AT
GENEVA, WHO ARE FULLY FAMILIAR WITH RELEVANT CSCE TEXTS AS
WELL AS CURRENT NEGOTIATING SITUATION. ALLIED REPS IN
GENEVA SHOULD BE AUTHORIZED TO GO FORWARD WITH PLANNING OF
SPECIFIC LANGUAGE AND NEGOTIATING PROPOSALS. BONN EM-
BASSIES AND CAPITALS SHOULD BE KEPT FULLY INFORMED SO THAT
GENEVA WORK CAN BE SUPPLEMENTED AS NECESSARY.

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5. EMBASSY BONN SHOULD RAISE THIS MATTER IN BONN
GROUP AT EARLIEST OPPORTUNITY AND URGE AGREEMENT ON COURSE
OF ACTION OUTLINED IN PARAS 3 AND 4 ABOVE.

6. DEPARTMENT'S COMMENTS ON SUBSTANTIVE ISSUES RAISED IN
BONN GROUP STUDY ARE CONTAINED IN SEPTTEL. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: BERLIN QUADRIPARTITE MATTERS, SOCIAL RECEPTIONS, FOREIGN MINISTERS MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 22 JUN 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE134720
Document Source: CORE
Document Unique ID: 00
Drafter: JKORNBLUM:SK/NCLEDSKY
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740164-1024
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740621/aaaaaarn.tel
Line Count: 113
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SP
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: (A) BONN 9153; (B) BONN 9467; (C) BO, NN 9471;
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 16 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16 APR 2002 by izenbei0>; APPROVED <06-Aug-2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE AND GERMAN QUESTIONS: BONN GROUP STUDY
TAGS: PFOR, US, UK, FR, GE, WB, UR, NATO
To: BONN GENEVA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005